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## IN THE SENATE

## SENATE BILL NO. 1161

## BY STATE AFFAIRS COMMITTEE

AN ACT RELATING TO THE EMPOWERING PARENTS GRANT PROGRAM; AMENDING SECTION 33-1030, IDAHO CODE, TO DEFINE TERMS AND TO REVISE DEFINITIONS; AMENDING SEC-TION 33-1031, IDAHO CODE, TO PROVIDE FOR TUITION GRANTS AND TO REVISE PROVISIONS REGARDING CERTAIN GRANTS; AMENDING SECTION 33-1032, IDAHO CODE, TO REVISE PROVISIONS REGARDING A CERTAIN PANEL; AMENDING SECTION 33-1033, IDAHO CODE, TO REQUIRE CERTAIN REPORTS AND EVALUATIONS; AMEND-ING SECTION 33-1034, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE EM-POWERING PARENTS GRANT PROGRAM FUND; REPEALING SECTION 33-1030, IDAHO CODE, RELATING TO DEFINITIONS; REPEALING SECTION 33-1031, IDAHO CODE, RELATING TO THE EMPOWERING PARENTS GRANT PROGRAM; REPEALING SECTION 33-1032, IDAHO CODE, RELATING TO THE PARENT ADVISORY PANEL; REPEALING SECTION 33-1033, IDAHO CODE, RELATING TO REPORTS AND EVALUATIONS; RE-PEALING SECTION 33-1034, IDAHO CODE, RELATING TO THE EMPOWERING PARENTS GRANT PROGRAM FUND; AMENDING CHAPTER 10, TITLE 33, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 33-1030, IDAHO CODE, TO DEFINE TERMS; AMEND-ING CHAPTER 10, TITLE 33, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 33-1031, IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING AN EMPOWERING PARENTS GRANT PROGRAM; AMENDING CHAPTER 10, TITLE 33, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 33-1032, IDAHO CODE, TO PROVIDE FOR A PARENT ADVISORY PANEL; AMENDING CHAPTER 10, TITLE 33, IDAHO CODE, BY THE AD-DITION OF A NEW SECTION 33-1033, IDAHO CODE, TO PROVIDE FOR A CERTAIN REPORT AND EVALUATION; AMENDING CHAPTER 10, TITLE 33, IDAHO CODE, BY

Be It Enacted by the Legislature of the State of Idaho:

PROVIDING EFFECTIVE DATES.

SECTION 1. That Section 33-1030, Idaho Code, be, and the same is hereby amended to read as follows:

THE ADDITION OF A NEW SECTION 33-1034, IDAHO CODE, TO ESTABLISH AN EM-

POWERING PARENTS GRANT PROGRAM FUND; AND DECLARING AN EMERGENCY AND

- 33-1030. DEFINITIONS. As used in this section through section 33-1034, Idaho Code:
- (1) "Academic instruction" means instruction in English language arts, mathematics, science, and social studies sufficient to satisfy Idaho's constitutional and statutory compulsory instruction requirements.
- (1) (2) "Assessment" means an examination or another objective evaluation of a student's academic performance, academic engagement, or college or career readiness.
- $\frac{(2)}{(3)}$  "Board Department" means the state board department of education.
  - (3) (4) "Eligible education expenses" means:

- (a) Computer hardware, internet access, or other technological devices or services that are primarily used to meet a participant's educational needs;
- (b) Textbooks, curriculum, or other instructional materials, including educational software and applications;
- (c) Fees for national standardized assessments, advanced placement examinations, examinations related to college or university admissions, or industry-recognized certification examinations;
- (d) Therapies, including but not limited to occupational, behavioral, physical, speech-language, and audiology therapies, or other services or therapies specifically approved by the board department;
- (e) Educational programs offered for a fee or pursuant to contract by a school district, public charter school, or career technical education program to nonpublic students, provided that such students may not be counted for purposes of calculating public school enrollment; or
- (f) Transportation of an eligible student to and from a facility where an eligible educational program is offered, including the use of privately owned vehicles, which reimbursement shall use the annual United States general services administration private vehicle mileage rate, public transportation services, carpools, and ridesharing fees and expenses; or
- <u>(g)</u> Other education expenses and services as approved by the <del>board</del> <u>department</u>, upon recommendation of the <del>parent advisory</del> <u>empowering parents</u> panel established pursuant to section 33-1032, Idaho Code.
- $\frac{(4)}{(5)}$  "Eligible student" means a person in kindergarten through grade 12, whether a public school or nonpublic school student.
- (5) (6) "Grant" means an award of one thousand dollars (\$1,000), which must be used for eligible education expenses a micro grant or a tuition grant as defined in this section.
- $\frac{(6)}{(7)}$  "Grant distribution platform" means a digital platform through which grant funds are transferred from the board department to participant accounts.
- (8) "Micro grant" means an award of one thousand dollars (\$1,000), which must be used for eligible education expenses.
- (9) "Nonpublic school" means a school or an entity, other than a public school or public charter school, providing academic instruction to eligible students. Such instruction may be provided in person, online, or through a combination of both. The term "nonpublic school" may include a micro school or learning pod as long as the academic instruction in such micro school or learning pod is provided by a teacher or teachers certificated pursuant to chapter 12, title 33, Idaho Code.
- $\frac{(7)}{(10)}$  "Parent" means the parent or legal guardian of an eligible student or a participant.
- (8) (11) "Participant" means an eligible student for whom a grant is awarded under section 33-1031, Idaho Code.
- $\frac{(9)}{(12)}$  "Program" means the empowering parents grant program established by section 33-1031, Idaho Code.
- (13) "Tuition grant" means an award of six thousand dollars (\$6,000), which must be used for academic instruction provided by a nonpublic school.

SECTION 2. That Section 33-1031, Idaho Code, be, and the same is hereby amended to read as follows:

- 33-1031. EMPOWERING PARENTS GRANT PROGRAM. (1) There is hereby established the empowering parents grant program, to be administered by the board department according to the provisions of this section. The purpose of the program is to provide education grants for eligible students.
  - (2) In order to administer the program, the board department:

- (a) Shall create and administer, or designate a third party to create and administer, a grant distribution platform;
- (b) Shall establish a grant application process for parents;
- (c) Shall, subject to appropriation, award grants. Grant Micro grant awards shall be made in the following order of preference:
  - (i) First to eligible students whose household has an adjusted gross income under sixty thousand dollars (\$60,000), as verified by the Idaho state tax commission using the prior year's tax returns. Notification of grant awards for students in this category shall be made within thirty (30) days of application, and grant funds shall be made available for participants' use as soon as practicable, but no later than thirty (30) days after the notification of a grant award;
  - (ii) Starting sixty (60) days after grant awards in a fiscal year are made under subparagraph (i) of this paragraph, to eligible students whose household has an adjusted gross income under seventy-five thousand dollars (\$75,000), as verified by the Idaho state tax commission using the prior year's tax returns; and
  - (iii) Starting sixty (60) days after grant awards in a fiscal year are made under subparagraph (ii) of this paragraph, to all other eligible students on a first-come, first-served basis until all available funds are distributed; and
- (d) May take such other actions as are necessary to implement and enforce the provisions of this section.
- (3) Providers of products and services that qualify as eligible education expenses shall provide such products and services at competitive market rates.
- (4) Prior to the award of a grant, the parent of a participant shall agree to verify program compliance. The parent of a participant shall use grant funds only for eligible education expenses the purposes provided in this section. If a parent is found to misuse grant funds, then neither the parent nor another parent of the student living in the same household may apply for a grant in the future for any student, provided that the parent may appeal the finding to the board department.
- $\frac{\text{(4) Grant}}{\text{(5)}}$  Micro grant funds shall be expended within two (2) years after they are awarded. Any unused funds at the end of the two (2) year period shall revert to the empowering parents grant program fund established in section 33-1034, Idaho Code.
- $\frac{(5)}{\text{Grant}}$   $\frac{(6)}{(5)}$   $\frac{\text{Micro grant}}{(5)}$  awards per family shall be capped at three thousand dollars (\$3,000), regardless of the number of eligible students in the family.

- (7) The parent of an eligible student may apply for a tuition grant on an annual basis. The tuition grant process shall be governed by the following provisions:
  - (a) The department shall approve no more than two thousand (2,000) tuition grant applications each year;
  - (b) Tuition grant awards shall be prioritized according to the eligible student's household adjusted gross income level, with the lowest household adjusted gross income levels receiving priority;
  - (c) An eligible student awarded a tuition grant may not:

- (i) Receive a micro grant for the same academic year; or
- (ii) Be enrolled full-time in a public school or public charter school during the academic year for which the tuition grant is awarded;
- (d) The tuition grant application period shall be open from January 1 to April 1 each year. Notification of tuition grant awards for the upcoming academic year shall be made on or before May 1;
- (e) Tuition grant funds shall be dispersed on a quarterly basis. The parent of an eligible student receiving a tuition grant award must inform the department when the tuition grant is no longer needed for the purpose of tuition;
- (f) Tuition grant funds may be paid only to nonpublic schools approved to participate in the program pursuant to section 33-1032, Idaho Code;
- (g) The department shall ensure that parents of eligible students with disabilities receive notice that participation in the tuition grant program is a parental placement under the federal individuals with disabilities education act (IDEA), 20 U.S.C. 1412, and an explanation of the rights that parentally placed students possess under IDEA and any applicable federal or state laws, rules, and regulations; and
- $\underline{\text{(h)}}$  Prior to the 2028 regular legislative session, the department shall:
  - (i) Review the tuition grant process;
  - (ii) Provide a report to the legislature assessing:
    - 1. The sustainability of tuition grants;
    - 2. Accountability of parents of participants awarded tuition grants, participants awarded tuition grants, and nonpublic schools paid tuition grant funds; and
    - 3. Participant outcomes; and
  - (iii) Recommend improvements to the tuition grant process.
- (8) Grant funds shall not constitute taxable income of a parent or a participant.
- (9) The independence of nonpublic schools receiving tuition grant payments is affirmed as follows:
  - (a) Nothing in the empowering parents grant program shall be deemed to:
    - (i) Limit the independence or autonomy of a nonpublic school; or
    - (ii) Make the actions of a nonpublic school the actions of the state government;
  - (b) Nonpublic schools shall have maximum freedom to provide for the educational needs of tuition grant participants consistent with this section;

- (c) Nothing in the empowering parents grant program shall be construed to expand the regulatory authority of the state, its officers, or any school district to impose any additional regulation of nonpublic schools beyond those necessary to administer the requirements of the program; and
- (d) A nonpublic school that accepts a tuition grant payment pursuant to the empowering parents grant program is not an agent of the state or federal government.
- (10) The department shall perform the functions necessary for the administration of the empowering parents grant program, including:
  - (a) Establishing or contracting for the establishment of an online anonymous fraud reporting service;
    - (b) Establishing an anonymous telephone hotline for fraud reporting;
  - (c) Requiring a surety bond for nonpublic schools receiving more than one hundred thousand dollars (\$100,000) in tuition grant funds; and
  - (d) Refunding payments from schools and programs back to the empowering parents grant program fund established in section 33-1034, Idaho Code.
- (11) The department shall have the authority to refer suspected cases of intentional and substantial misuse of empowering parents grant funds to the attorney general for investigation.
- SECTION 3. That Section 33-1032, Idaho Code, be, and the same is hereby amended to read as follows:
- 33-1032. PARENT ADVISORY EMPOWERING PARENTS PANEL. (1) For purposes of this section:
  - (a) "Executive director" means the executive director of the office of the state board of education.
  - (b) "Program, "program funds" means funds distributed to parents pursuant to section 33-1031, Idaho Code.
- (2) There is hereby established in the office of the state board of education a parent advisory department an empowering parents panel, which shall make:
  - (a) Make recommendations to the board department:
    - $\frac{\text{(i)}}{\text{(i)}}$  As described in section  $\frac{33-1030(3)(f)}{33-1030(4)(g)}$ , Idaho Code; and
    - (b) (ii) On how to implement, administer, and improve the program described in section 33-1031, Idaho Code; and
  - (b) Approve applications by nonpublic schools to participate in the empowering parents grant program. However, criteria for approval shall be limited to the criteria necessary to establish that an applicant is a nonpublic school as defined in section 33-1030, Idaho Code.
- (3) The parent advisory empowering parents panel shall consist of seven (7) members. Three (3) members shall be appointed by the governor, two (2) members shall be appointed by the president pro tempore of the senate, and two (2) members shall be appointed by the speaker of the house of representatives. The members must be parents of eligible students, with preference given to parents who have applied for program funds or who, for the initial appointment of the panel, have indicated their intent to apply for program funds. Members of the panel shall represent different regions of the state. Members shall serve one (1) year terms at the pleasure of their appointing

authority and may be reappointed if they meet the eligibility criteria described in this subsection. The executive director or the executive director's superintendent of public instruction or the superintendent's designee shall serve as the nonvoting chair of the parent advisory empowering parents panel.

- (4) At the request of the board, the parent advisory The empowering parents panel shall meet, in person or virtually, to discuss and make recommendations fulfill its duties as described in subsection (2) of this section. The department shall provide administrative support to assist the empowering parents panel in its duties.
- (5) If a parent appeals a finding that program funds were used for a purpose other than eligible education expenses those purposes permitted by section 33-1031, Idaho Code, or if a parent appeals disapproval of a nonpublic school's application to participate in the empowering parents grant program, then the empowering parents panel shall meet to consider the appeal and recommend a decision on the appeal to the board department. The department shall have the authority to issue a final decision in all such appeals.
- SECTION 4. That Section 33-1033, Idaho Code, be, and the same is hereby amended to read as follows:
- 33-1033. REPORT AND EVALUATION. (1) By December 15 of each year, the board department shall report to the governor, the state controller, and the senate and house of representatives education committees:
  - (a) The total funds appropriated for the empowering parents grant program in the current fiscal year and the prior fiscal year;
  - (b) The number of applicants for the program in the current fiscal year and the prior fiscal year;
  - (c) The number <u>and type</u> of grants awarded in the current fiscal year and the prior fiscal year and how grant funds were used by participants; and
  - (d) The adjusted gross income of participants' households; and
  - (d) (e) Other matters concerning the program that are:
    - (i) Considered relevant by the board department; or
    - (ii) Specifically requested for inclusion in the report by the governor or by any member of the senate or the house of representatives.
- (2) The report required pursuant to subsection (1) of this section shall not include any personally identifying information of participants, their parents, or their households, unless such participants and parents consent to the inclusion of personally identifying information.
- (3) The state controller shall make information provided pursuant to subsection (1) of this section available to the public in a manner that is easy to access and comprehend.
- $\frac{(2)}{(4)}$  By June 30, 2024, and every two (2) years thereafter, the board department shall designate a third party to evaluate the program. The evaluation shall be conducted according to criteria set by the board department, the senate and house of representatives education committees, and the joint finance-appropriations committee.
- SECTION 5. That Section 33-1034, Idaho Code, be, and the same is hereby amended to read as follows:

33-1034. EMPOWERING PARENTS GRANT PROGRAM FUND. There is hereby established in the state treasury the empowering parents grant program fund, to be administered by the board department. Moneys in the fund shall:

(1) Consist of the following:

- (a) Legislative appropriations;
- (b) Donations and contributions made to the fund; and
- (c) Interest earned on idle moneys in the fund;
- (2) Be continuously appropriated for the purpose described in subsection (3) of this section; and
- (3) Be used to pay grants awarded under the empowering parents grant program.
- SECTION 6. That Section 33-1030, Idaho Code, be, and the same is hereby repealed.
- SECTION 7. That Section 33-1031, Idaho Code, be, and the same is hereby repealed.
- SECTION 8. That Section 33-1032, Idaho Code, be, and the same is hereby repealed.
- SECTION 9. That Section 33-1033, Idaho Code, be, and the same is hereby repealed.
- SECTION 10. That Section 33-1034, Idaho Code, be, and the same is hereby repealed.
  - SECTION 11. That Chapter 10, Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 33-1030, Idaho Code, and to read as follows:
  - 33-1030. DEFINITIONS. As used in this section through section 33-1034, Idaho Code:
  - (1) "Assessment" means an examination or another objective evaluation of a student's academic performance, academic engagement, or college or career readiness.
    - (2) "Department" means the state department of education.
    - (3) "Eligible education expenses" means:
    - (a) Computer hardware, internet access, or other technological devices or services that are primarily used to meet a participant's educational needs;
    - (b) Textbooks, curriculum, or other instructional materials, including educational software and applications;
    - (c) Fees for national standardized assessments, advanced placement examinations, examinations related to college or university admissions, or industry-recognized certification examinations;
    - (d) Therapies, including but not limited to occupational, behavioral, physical, speech-language, and audiology therapies, or other services or therapies specifically approved by the department;
    - (e) Educational programs offered for a fee or pursuant to contract by a school district, public charter school, or career technical education

program to nonpublic students, provided that such students may not be counted for purposes of calculating public school enrollment;

- (f) Transportation of an eligible student to and from a facility where an eligible educational program is offered, including the use of privately owned vehicles, which reimbursement shall use the annual United States general services administration private vehicle mileage rate, public transportation services, carpools, and ridesharing fees and expenses; or
- (g) Other education expenses and services as approved by the department, upon recommendation of the parent advisory panel established pursuant to section 33-1032, Idaho Code.
- (4) "Eligible student" means a person in kindergarten through grade 12, whether a public school or nonpublic school student.
- (5) "Grant" means an award of one thousand dollars (\$1,000), which must be used for eligible education expenses.
- (6) "Grant distribution platform" means a digital platform through which grant funds are transferred from the department to participant accounts.
- (7) "Parent" means the parent or legal guardian of an eligible student or a participant.
- (8) "Participant" means an eligible student for whom a grant is awarded under section 33-1031, Idaho Code.
- (9) "Program" means the empowering parents grant program established by section 33-1031, Idaho Code.
- SECTION 12. That Chapter 10, Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 33-1031, Idaho Code, and to read as follows:
- 33-1031. EMPOWERING PARENTS GRANT PROGRAM. (1) There is hereby established the empowering parents grant program, to be administered by the department according to the provisions of this section. The purpose of the program is to provide education grants for eligible students.
  - (2) In order to administer the program, the department:
  - (a) Shall create and administer, or designate a third party to create and administer, a grant distribution platform;
  - (b) Shall establish a grant application process for parents;
  - (c) Shall, subject to appropriation, award grants. Grant awards shall be made in the following order of preference:
    - (i) First to eligible students whose household has an adjusted gross income under sixty thousand dollars (\$60,000), as verified by the Idaho state tax commission using the prior year's tax returns. Notification of grant awards for students in this category shall be made within thirty (30) days of application, and grant funds shall be made available for participants' use as soon as practicable, but no later than thirty (30) days after the notification of a grant award;
    - (ii) Starting sixty (60) days after grant awards in a fiscal year are made under subparagraph (i) of this paragraph, to eligible students whose household has an adjusted gross income under sev-

 enty-five thousand dollars (\$75,000), as verified by the Idaho state tax commission using the prior year's tax returns; and (iii) Starting sixty (60) days after grant awards in a fiscal year are made under subparagraph (ii) of this paragraph, to all other eligible students on a first-come, first-served basis until all available funds are distributed; and

- (d) May take such other actions as are necessary to implement and enforce the provisions of this section.
- (3) Providers of products and services that qualify as eligible education expenses shall provide such products and services at competitive market rates.
- (4) Prior to the award of a grant, the parent of a participant shall agree to verify program compliance. The parent of a participant shall use grant funds only for eligible education expenses. If a parent is found to misuse grant funds, then neither the parent nor another parent of the student living in the same household may apply for a grant in the future for any student, provided that the parent may appeal the finding to the department.
- (5) Grant funds shall be expended within two (2) years after they are awarded. Any unused funds at the end of the two (2) year period shall revert to the empowering parents grant program fund established in section 33-1034, Idaho Code.
- (6) Grant awards per family shall be capped at three thousand dollars (\$3,000), regardless of the number of eligible students in the family.
- (7) Grant funds shall not constitute taxable income of a parent or a participant.
- (8) The department shall have the authority to refer suspected cases of intentional and substantial misuse of empowering parents grant funds to the attorney general for investigation.
- SECTION 13. That Chapter 10, Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 33-1032, Idaho Code, and to read as follows:
- 33-1032. PARENT ADVISORY PANEL. (1) For purposes of this section, "program funds" means funds distributed to parents pursuant to section 33-1031, Idaho Code.
- (2) There is hereby established in the state department of education a parent advisory panel, which shall make recommendations to the department:
  - (a) As described in section 33-1030(3)(g), Idaho Code; and
  - (b) On how to implement, administer, and improve the program described in section 33-1031, Idaho Code.
- (3) The parent advisory panel shall consist of seven (7) members. Three (3) members shall be appointed by the governor, two (2) members shall be appointed by the president pro tempore of the senate, and two (2) members shall be appointed by the speaker of the house of representatives. The members must be parents of eligible students, with preference given to parents who have applied for program funds or who, for the initial appointment of the panel, have indicated their intent to apply for program funds. Members of the panel shall represent different regions of the state. Members shall serve one (1) year terms at the pleasure of their appointing authority and may be reappointed if they meet the eligibility criteria described in this

subsection. The superintendent of public instruction or the superintendent's designee shall serve as the nonvoting chair of the parent advisory panel.

- (4) The parent advisory panel shall meet, in person or virtually, to discuss and make recommendations as described in subsection (2) of this section. The department shall provide administrative support for the parent advisory panel.
- (5) If a parent appeals a finding that program funds were used for a purpose other than eligible education expenses, then the panel shall meet to consider the appeal and recommend a decision on the appeal to the department. The department shall have the authority to issue a final decision in all such appeals.
- SECTION 14. That Chapter 10, Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 33-1033, Idaho Code, and to read as follows:
- 33-1033. REPORT AND EVALUATION. (1) By December 15 of each year, the department shall report to the governor, the state controller, and the senate and house of representatives education committees:
  - (a) The total funds appropriated for the empowering parents grant program in the current fiscal year and the prior fiscal year;
  - (b) The number of applicants for the program in the current fiscal year and the prior fiscal year;
  - (c) The number of grants awarded in the current fiscal year and the prior fiscal year and how grant funds were used by participants;
  - (d) The adjusted gross income of participants' households; and
  - (e) Other matters concerning the program that are:
    - (i) Considered relevant by the department; or
    - (ii) Specifically requested for inclusion in the report by the governor or by any member of the senate or the house of representatives.
- (2) The report required pursuant to subsection (1) of this section shall not include any personally identifying information of participants, their parents, or their households, unless such participants and parents consent to the inclusion of personally identifying information.
- (3) The state controller shall make information provided pursuant to subsection (1) of this section available to the public in a manner that is easy to access and comprehend.
- (4) By June 30, 2030, and every two (2) years thereafter, the department shall designate a third party to evaluate the program. The evaluation shall be conducted according to criteria set by the department, the senate and house of representatives education committees, and the joint finance-appropriations committee.
- SECTION 15. That Chapter 10, Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 33-1034, Idaho Code, and to read as follows:

33-1034. EMPOWERING PARENTS GRANT PROGRAM FUND. There is hereby established in the state treasury the empowering parents grant program fund, to be administered by the department. Moneys in the fund shall:

(1) Consist of the following:

- (a) Legislative appropriations;
- (b) Donations and contributions made to the fund; and
- (c) Interest earned on idle moneys in the fund;
- (2) Be continuously appropriated for the purpose described in subsection (3) of this section; and
- (3) Be used to pay grants awarded under the empowering parents grant program.

SECTION 16. An emergency existing therefor, which emergency is hereby declared to exist, Sections 1 through 5 of this act shall be in full force and effect on and after July 1, 2023, and Sections 6 through 15 of this act shall be in full force and effect on and after July 1, 2029.